

November 16, 2011

Members of the Board of Education Charter School No. 4194 Cannon River STEM School Faribault, Minnesota

This Executive Audit Summary and Management Report presents information which we believe is important to you as members of the school board. We encourage you to review the sections of this report, the audited financial statements and the auditors' reports.

We would be pleased to furnish additional information with respect to these suggestions and discuss this memorandum with you at your convenience. We wish to express our appreciation to the School for the courtesies, cooperation and assistance extended to us during the course of our work.

LarsonAllen LLP

Dennis Hoogeveen, CPA

Principal

CANNON RIVER STEM SCHOOL CHARTER SCHOOL NO. 4194

EXECUTIVE AUDIT SUMMARY (EAS)

JUNE 30, 2011

CANNON RIVER STEM SCHOOL CHARTER SCHOOL NO. 4194 EXECUTIVE AUDIT SUMMARY (EAS) TABLE OF CONTENTS JUNE 30, 2011

EX	EXECUTIVE AUDIT SUMMARY		
	AUDIT FINDINGS AND RESULTS	1	
ΑF	APPENDIX A		
	LEGISLATIVE ACTIVITY	2	
APPENDIX B			
	FORMAL REQUIRED COMMUNICATIONS	4	

FOR CANNON RIVER STEM SCHOOL YEAR ENDED JUNE 30, 2011

AUDIT FINDINGS AND RESULTS

Audit Opinion – The financial statements are fairly stated. We issued what is known as a "clean" audit report.

Compliance – No compliance issues were noted in our review of laws, regulations, contracts, grant agreements or other matters that could have significant financial implications to the School.

Internal Controls - No "material weaknesses" in internal control were noted.

Legal Compliance – No compliance issues were reported with respect to Minnesota Statutes related to charter schools and UFARS accounting.

Fund Balance – The fund balance of the School's General Fund ended at a balance of \$444,774 at June 30, 2011, which is 27.8% of General Fund expenditures. We recommend that an operating charter school develop a plan that will eventually result in a target fund balance that is at least 20% to 25% of annual expenditures, although more and more schools are increasing their fund balance percentage to be able to cover the full state aid holdback. Fund balance is an important aspect in the School's financial well being since a healthy fund balance represents things such as cash flow, as a cushion against unanticipated expenditures, enrollment declines, funding deficiencies, state aid metering changes, and aid prorations at the state level and similar problems.

General Fund Budget to Actual – Total General Fund revenues on a net basis were \$28,047 (or 1.5%) more than the budgeted amount while total expenditures were \$110,550 (or 6.5%) lower than had been budgeted. As part of any budget initiated for fiscal 2011-12, the Board will want to take these variances into consideration in order to limit budget differences to every extent possible. We recommend that budget variances in a charter school environment (which is more volatile than in a traditional school environment but on a much smaller scale) be limited to no more than 1% to 2% on either side of zero once a school is operational and the program has matured.

Food Service Fund – The School's food service program operated at a deficit of \$3,277 for fiscal year 2011. The School transferred \$3,277 from the General Fund to eliminate the deficit at year-end. Under UFARS (Uniform Financial Accounting Reporting Standards) the School is required to eliminate a deficit either through operations during the next fiscal year or through an operating transfer from the General Fund. It is not uncommon for charter schools to operate a subsidized food service program in which a portion of general education funds are utilized (via an annual operating transfer from the General Fund to the Food Service Fund) to ensure that all students have access to a nutritious meal as part of a healthy learning environment. It is basically a board-level decision as to whether or not the intent of the School is to run a food service program on a break-even basis (which may necessitate higher meal prices for students that pay for full-price meals) or on a subsidized basis (where the conclusion is that it is not practical to operate the type of program you want to have without a subsidy). We recommend that the Board indicate in the budget the extent to which it is willing to subsidize the food service program.

Community Service Fund – The School's Community Service Fund ended fiscal year 2011 with a fund balance of \$328.



APPENDIX A

LEGISLATIVE ACTIVITY

What follows are some education-related highlights of recent legislative sessions as summarized from information made available by the Minnesota Department of Education, the Minnesota School Boards Association, Office of the Legislative Auditor, and the Minnesota House of Representatives.

General Education Revenue - Formula Allowance

The 2011 Legislature modified the basic formula allowance beginning in fiscal year 2012. The basic formula allowance remained at \$5,124 per pupil unit for fiscal year 2011 and then will increase \$50 (1%) for fiscal years 2012 and 2013 (\$5,174 and \$5,224, respectively).

No changes were made in the calculation of adjusted marginal cost pupil units--grade level pupil unit weightings and the 77% current year / 23% prior year marginal cost pupil unit calculations for declining enrollment schools remain unchanged.

Aid Payment Shifts

The State of Minnesota once again increased the withholding of state aid payments to school districts and charter schools as a mechanism for balancing their budget. The holdback was increased from 30% to 40% for fiscal year 2012.

In addition to increasing the holdback, the State also changed the metering of payments to charter schools for fiscal year 2012. Charter schools will now receive their 60% payments over 16 payments from July through February. There will be no payments made for the period March through June. The charter schools will then receive 75% of the remaining 40% holdback on July 15th and the final 25% of the holdback on October 30.

Endowment / Permanent School Fund

Effective with the March 2012 payment, charter schools are now eligible for payments from the Endowment/Permanent School Fund. Charter schools will receive about \$12/ADM in fiscal year 2012 and about \$25/ADM in fiscal year 2013.

Literacy Incentive Aid

Beginning in fiscal year 2013, school districts and charter schools will begin to receive literacy incentive aid which includes a proficiency and growth aid component. To qualify for this aid, the schools must have had students in 3rd or 4th grade and have MCA test results for the prior year. While the literacy incentive aid is determined at the school level, there is no requirement for the money to be spent at the school generating the revenue. It may be used for any general fund purpose. The calculation of the aid is as follows:

 Proficiency aid = \$85 x school's enrollment on October 1 of the previous year x percent of third graders meeting or exceeding proficiency on the third grade reading MCA, averaged across the previous three test administrations (FY 10, 11 and 12 for FY 13 aid). • Growth aid = \$85 x school's enrollment on October 1 of the previous year x percent of fourth graders making medium or high growth on the reading MCA, averaged across the previous three test administrations.

For fiscal year 2013 only, the state total aid is capped at \$48,585,000. Currently, no proration is anticipated, but that will depend on the 2011 and 2012 test results.

Other Charter School Funding Items

- <u>Charter School Lease Aid</u> beginning in fiscal year 2013, the grandfather provision is being eliminated.
- <u>Charter School Start-up Aid</u> beginning in fiscal year 2013, this aid is being repealed. Schools that opened in fiscal year 2011 will receive the aid in fiscal year 2012. New schools opening in fiscal year 2012 will not receive any start-up aid.

Charter School Authorizer

Governor Dayton approved a bill that extends the deadline to June 30, 2012 for charter schools to have an approved authorizer in place.



APPENDIX B

FORMAL REQUIRED COMMUNICATIONS

Members of the Board of Education Charter School No. 4194 Cannon River STEM School Faribault, Minnesota

We have audited the financial statements of the governmental activities and each major fund of Cannon River STEM School for the year ended June 30, 2011, and have issued our report thereon dated November 11, 2011. Professional standards require that we provide you with the following information related to our audit.

Our responsibility under U.S. Generally Accepted Auditing Standards and Government Auditing Standards

As stated in our engagement letter dated May 16, 2011, our responsibility, as described by professional standards, is to express opinions about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with U.S. generally accepted accounting principles. Our audit of the financial statements does not relieve you or management of your responsibilities.

As part of our audit, we considered the internal control of the School. Such considerations were solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of the School's compliance with certain provisions of laws, regulations, contracts, and grants. However, the objective of our tests was not to provide an opinion on compliance with such provisions.

- 1. Our responsibility is to plan and perform the audit to obtain reasonable, but not absolute, assurance that the financial statements are free of material misstatement.
- We are responsible for communicating significant matters related to the audit that are, in our professional judgment, relevant to your responsibilities in overseeing the financial reporting process. However, we are not required to design procedures specifically to identify such matters.
- 3. We are also responsible for communicating Minnesota legal compliance issues.

Other information in documents containing audited financial statements

Our audit opinion, the audited financial statements, and the notes to financial statements should only be used in their entirety. Inclusion of the audited financial statements in a client prepared document, such as an annual report, should be done only with our prior approval and review of the document. Our responsibility for other information in documents containing the entity's financial statements and report does not extend beyond the financial information identified in the report. We do not have an obligation to perform any procedures to corroborate other information contained in such documents.

Members of the Board of Education Charter School No. 4194 Cannon River STEM School

Planned scope and timing of the audit

We performed the audit according to the planned scope and timing previously communicated to you in our meeting about planning matters on July 7, 2011.

Significant audit findings

Qualitative aspects of accounting practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the School are described in Note 1 to the financial statements. As discussed in Note 1 of the financial statements, the School adopted GASB 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. Aside from the implementation of this standard, no other new accounting policies were adopted and the application of existing policies was not changed during the year ended June 30, 2011.

We noted no transactions entered into by the School during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were:

- Due from Minnesota Department of Education
- Due from Federal through the Minnesota Department of Education
- Estimated useful lives of depreciable capital assets

Management's estimate of Due from Minnesota Department of Education (MDE) is based on amounts anticipated to be received from the state for various aid entitlements for fiscal 2010-11. The most significant of these is the aid portion of General education revenue. General education revenue and certain other revenues are computed by applying an allowance per student to the number of students served by the School. Student attendance is accumulated in a statewide database - MARSS. Because of the complexity of student accounting and because of certain enrollment options, student information is input by other school districts and the MARSS data for fiscal year 2011 is not finalized until well into fiscal year 2012. MDE calculates amounts owed to the School for special education excess cost tuition billing and adds the amount to the School's special education aid. Because the tuition amounts are based on estimated information, final entitlements are not expected to be known until well into the following fiscal year. Management expects any differences between estimated and actual data will be insignificant.

Management's estimate of due from Federal through the Minnesota Department of Education is based on amounts anticipated to be received through the state for various federal aid entitlements for fiscal 2010-11. Many federal entitlements require that supporting financial reporting information be provided both in the UFARS accounting system and also the SERVS reporting system. To the extent that these two separate systems are not in agreement and reported in a timely manner, the estimated aid entitlement may be adversely affected. Management expects any differences between estimated and actual data will be insignificant.

Members of the Board of Education Charter School No. 4194 Cannon River STEM School

Management's estimate of the useful lives for depreciable assets is based on guidance recommended by the Minnesota Department of Education and other sources. The useful life of a depreciable asset determines the amount of depreciation that will be recorded in any given reporting period as well as the amount of accumulated depreciation that is reported at the end of a reporting period.

We evaluated the key factors and assumptions used to develop the above estimates in determining that it is reasonable in relation to the financial statements taken as a whole.

Difficulties encountered in performing the audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management did not identify and we did not notify them of any uncorrected financial statement misstatements.

Disagreements with management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditors' report. We are pleased to report that no such disagreements arose during the course of our audit.

Management representations

We have requested certain representations from management that are included in the management representation letter dated November 11, 2011.

Management consultations with other independent accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the School's financial statements or a determination of the type of auditors' opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other audit findings or issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the School's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

Members of the Board of Education Charter School No. 4194 Cannon River STEM School

This information is intended solely for the use of the Members of the School Board and management of the Cannon River STEM School and is not intended to be and should not be used by anyone other than these specified parties.

LarsonAllen LLP

Larson allen LLP

Minneapolis, Minnesota November 11, 2011